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# **The Convention on Cybercrime of the Council of Europe**

## **Implementing the Convention: what are the issues?**

Council of Europe

### **Abstract**

**The Convention on Cybercrime provides a framework for national and international action to meet the challenge of cybercrime**

**The number of countries which are parties to the Convention is increasing**

**The focus should now shift to the actual implementation of the Convention: What has been the experience of Romania?**

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# 1 About the Council of Europe ... [www.coe.int](http://www.coe.int)

Strategy against economic crime  
**THE RATIONALE**

**Measures against economic and organised crime**

in order to promote

**democracy  
rule of law  
human rights**



## APPROACH

**Setting standards**

For example:  
Convention on Cybercrime (ETS 185)

- Corruption
- Organised crime
- Money laundering
- Cybercrime
- Trafficking in human beings

**Monitoring compliance**

**Technical cooperation**

Consultations of the parties to ETS 185 (T-CY)

Provide support through a global project on cybercrime

## 2 Why take action against cybercrime?

- Measurable increase in cybercrimes (phishing, botnets etc)
  - More cybercrimes for economic gain
  - Increase in hate, racism, violence websites
  - Software piracy
  - Child pornography
  - More organised cybercrime
  - Cyberlaundering
  - Cyberterrorism
  - Cybercrime: low risk and many opportunities
- = Societies around the world highly dependent on ICT and thus highly vulnerable

In 2006, 1 billion+ Internet users worldwide. Even if 99.9% were legitimate, this would leave 1 million potential offenders

Need to balance fundamental rights and freedoms and concerns for security

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# Convention on Cybercrime (ETS 185)

+

Additional Protocol on racism and xenophobia  
committed through computer systems (ETS 189)

## Structure of the Convention

### Chapter I: Definitions

### Chapter II: Measures at national level

Section 1 - Substantive criminal law (offences to be criminalised)

Section 2 - Procedural law

Section 3 - Jurisdiction

### Chapter III: International cooperation

Section 1 - General principles

Section 2 - Specific provisions

### Chapter IV: Final provisions

## Chapter II – Measures at national level

### Section 1 – Substantive criminal law

- Title 1 - Offences against the confidentiality, integrity and availability of computer data and systems (illegal access, illegal interception, data interference, system interference, misuse of devices)
- Title 2 – Computer-related offences (forgery, fraud)
- Title 3 – Content-related offences (child pornography)
- Title 4 – Infringements of copyright and related rights
- Title 5 – Ancillary liability and sanctions (attempt, aiding, abetting, corporate liability, sanctions and measures)

## **Section 2 – Procedural law**

- Title 1 – Common provisions (scope of procedural provisions, conditions and safeguards)
- Title 2 – Expedited preservation of stored computer data (and traffic data and partial disclosure)
- Title 3 – Production order
- Title 4 – Search and seizure of stored computer data
- Title 5 – Real-time collection of computer data (traffic data, interception of content data)

## **Section 3 – Jurisdiction**

## **Chapter III - International cooperation**

### **Section 1 – General principles**

- Art 23 General principles on international cooperation
- Art 24 Principles related to extradition
- Art 25 Principles related to mutual legal assistance
- Art 26 Spontaneous information
- Art 27 MLA in the absence of applicable international instruments
- Art 28 Confidentiality and limitation on use

## Chapter III - International cooperation...

### Section 2 – Specific provisions

- Art 29 - Expedited preservation of stored computer data
- Art 30 - Expedited disclosure of preserved computer data
- Art 31 - Mutual assistance re accessing stored computer data
- Art 32 - Trans-border access to stored computer data (public/with consent)
- Art 33 - Mutual assistance in real-time collection of traffic data
- Art 34 - Mutual assistance re interception of content data
- Art 35 - 24/7 network

## Chapter IV – Final provisions

**Art 36 Signature and entry into force (open to member States and non-members which have participated in its elaboration)**

**Art 37 Accession (any State may accede following majority vote in Committee of Ministers and unanimous vote by the parties entitled to sit on the Committee of Ministers)**

**Art 40 – 43 Declarations, reservations**

**Art 46 – Consultations of the parties**

## **Protocol on racism and xenophobia committed through computer systems (ETS 189)**

**Art 3 – Dissemination of racist and xenophobic material through computer systems**

**Art 4 – Racist and xenophobic motivated threat**

**Art 5 – Racist and xenophobic motivated insult**

**Article 6 – Denial, gross minimisation, approval or justification of genocide or crimes against humanity**

## **4 Monitoring of the treaty**

**Art 46 Consultation of the Parties (Cybercrime Convention Committee, T-CY)**

- Facilitate effective implementation of the treaty and identify problems
- Facilitate information exchange
- Consider possible amendments or supplements to the treaty

**Next meeting of the T-CY in Strasbourg in June 2007 [TBC]**

## 5 Benefits of the Convention:

- Coherent national approach to legislation on cybercrime
- Tools for the gathering of electronic evidence
- Tools for the investigation of cyberlaundering, cyberterrorism and other serious crime
- Harmonisation and compatibility of criminal law provisions on cybercrime with those of other countries
- Legal and institutional basis for international law enforcement and judicial cooperation with other parties to the Convention
- Participation in the Consultations of the Parties
- The treaty as a platform facilitating public-private cooperation

## 6 Technical cooperation

### **Council of Europe - Project against cybercrime** (started in September 2006)

#### Objective:

To promote broad implementation of the Convention on Cybercrime (ETS 185) and its Protocol on Xenophobia and Racism (ETS 189)

#### Expected results:

1. Draft laws permitting ratification of/accession to ETS 185 and 189 available in at least 10 European and 5 non-European countries
2. Capacities of criminal justice systems strengthened to investigate, prosecute and adjudicate cybercrime
3. Capacities of criminal justice bodies to cooperate internationally re-enforced

*Funded by the Council of Europe and Microsoft*

## 7 Implementation – current status

### Convention on Cybercrime (ETS185)

- Entered into force in July 2004
- 18 ratifications + 26 signatures (as of 26 November 2006)
- Signed also by Canada, Japan, South Africa and USA
- Legislative amendments and ratification process underway in many other countries

### Protocol on Xenophobia and Racism (ETS 189)

- 6 ratifications + 24 signatures (including Canada)
- Entered into force on 1 March 2006

- Signed Convention in 2001
- Analysed the existing legislation
- Drafted law 161/2003 on transparency and the prevention and control of corruption, including Title III on preventing and fighting cybercrime
- Substantive, procedural and international cooperation provisions
- Text of the Convention as basis
- Additional laws on pornography, and copyright and related rights.
- Reviewed by Council of Europe in March 2004
- Ratified Convention in May 2004
- Competent Romanian authority: Service for Combating Cybercrime established at the Prosecutor's Office of the High Court of Cassation

### Example Romania

#### Problems encountered:

- Many investigations, prosecutions but few verdicts
- Reasons: summoning of foreign witnesses, lack of training of police, prosecutors, judges (in particular those of first instance)

## Implementation of the Convention:

- Legislative framework (substantive and procedural law)
- Investigative tools (expedited preservation, gathering of electronic evidence etc.)
- Institution building (capacities of police, prosecutors, judges, creation of specialised units)
- International cooperation
  - expedited preservation of data
  - judicial cooperation
  - 24/7 contact points

Strengths

weaknesses

problems  
encountered

solutions

good practices

## 8 Conclusions

- Cybercrime Convention as a global framework for national action and international cooperation
- Need to enlarge number of parties to the Convention (ratifications and accessions)
- Need to ensure implementation and share experience and good practices

**T-CY 2007 + Conference: Implementing the Convention on Cybercrime [TBC]**



Thank you for  
your attention.

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