



READI Workshop on Cybercrime Legislation in ASEAN Member States, Manila, 26-28 January 2010

Review of cybercrime legislation in ASEAN countries

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1 Definition of terms

Defining key terms in legislation:

- “Computer system”
- “Computer data”
- “Service provider”
- “Traffic data”

LEGISLATION ON CYBERCRIME

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Article 1 of the Convention on Cybercrime:

➤ “computer system” means any device or a group of interconnected or related devices, one or more of which, pursuant to a program, performs automatic processing of data

➤ “computer data” means any representation of facts, information or concepts in a form suitable for processing in a computer system, including a program suitable to cause a computer system to perform a function

➤ “service provider” means:
i any public or private entity that provides to users of its service the ability to communicate by means of a computer system, and
ii any other entity that processes or stores computer data on behalf of such communication service or users of such service

➤ “traffic data” means any computer data relating to a communication by means of a computer system, generated by a computer system that formed a part in the chain of communication, indicating the communication’s origin, destination, route, time, date, size, duration, or type of underlying service

1 Definition of terms

Country	Comment
Brunei	Part cov,
Darusallam	traffic data?
Cambodia	
Indonesia	Covered
Laos	
Malaysia	Covered. TD as communic data
Myanmar	
Philippines	Covered
Singapore	Covered. Traffic data?
Thailand	Covered
Vietnam	Not covered

Legislation on cybercrime

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2 Substantive Criminal Law

Legislation to deal with – as a minimum:

- Illegal access to a computer system (“hacking”, circumventing password protection, key-logging, exploiting software loopholes etc)
- Illegal interception (violating privacy of data communication)
- Data interference (malicious codes, viruses, trojan horses etc)
- System interference (hindering the lawful use of computer systems)
- Misuse of devices (tools to commit cyber-offences)
- Computer-related forgery (similar to forgery of tangible documents)
- Computer-related fraud (similar to real life fraud)
- Child pornography
- Infringement of copyright and related rights

Criminalising specific techniques/technologies or conduct?

Legislation on cybercrime

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Article 2 of the Convention: illegal access

- Establish as criminal offences under domestic law, when committed intentionally, **the access to the whole or any part of a computer system without right**. A Party may require that the offence be committed by infringing security measures, with the intent of obtaining computer data or other dishonest intent, or in relation to a computer system that is connected to another computer system.

Country	Comment
Brunei Darusallam	Part covered. To be reviewed
Cambodia	
Indonesia	Covered
Laos	
Malaysia	Part covered. To be reviewed
Myanmar	
Philippines	Covered
Singapore	Part covered. To be reviewed
Thailand	Covered
Vietnam	Part covered

Article 3 of the Convention: illegal interception

- Establish as criminal offences under domestic law, when committed intentionally, **the interception without right, made by technical means, of non-public transmissions of computer data to, from or within a computer system, including electromagnetic emissions from a computer system carrying such computer data**. A Party may require that the offence be committed with dishonest intent, or in relation to a computer system that is connected to another computer system.

Country	Comment
Brunei Darusallam	Covered
Cambodia	
Indonesia	Covered
Laos	
Malaysia	Covered
Myanmar	
Philippines	Covered
Singapore	Covered
Thailand	Covered
Vietnam	Part covered

Article 4 of the Convention: data interference

- Establish as criminal offences under domestic law, when committed intentionally, **the damaging, deletion, deterioration, alteration or suppression of computer data without right.**
- A Party may reserve the right to require that the conduct described in paragraph 1 result in serious harm.

Country	Comment
Brunei Darusallam	Covered?
Cambodia	
Indonesia	Covered
Laos	
Malaysia	Covered
Myanmar	Covered?
Philippines	Covered
Singapore	Covered
Thailand	Covered
Vietnam	Covered?

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Article 5 of the Convention: system interference

- Establish as criminal offences under domestic law, when committed intentionally, **the serious hindering without right of the functioning of a computer system** by inputting, transmitting, damaging, deleting, deteriorating, altering or suppressing computer data.

Country	Comment
Brunei Darusallam	Covered
Cambodia	
Indonesia	Covered
Laos	
Malaysia	Covered
Myanmar	
Philippines	Covered
Singapore	Covered
Thailand	Covered
Vietnam	Covered?

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Article 6 - Misuse of devices

2 Substantive criminal law

1 Establish as criminal offences under domestic law, when committed intentionally and without right:

a the production, sale, procurement for use, import, distribution or otherwise making available of:

i a device, including a computer program, designed or adapted primarily for the purpose of committing any of the offences established in accordance with the above Articles 2 through 5;

ii a computer password, access code, or similar data by which the whole or any part of a computer system is capable of being accessed, with intent that it be used for the purpose of committing any of the offences established in Articles 2 through 5; and

b the possession of an item referred to in paragraphs a.i or ii above, with intent that it be used for the purpose of committing any of the offences established in Articles 2 through 5. A Party may require by law that a number of such items be possessed before criminal liability attaches.

2 This article shall not be interpreted as imposing criminal liability where the production, sale, procurement for use, import, distribution or otherwise making available or possession referred to in paragraph 1 of this article is not for the purpose of committing an offence established in accordance with Articles 2 through 5 of this Convention, such as for the authorised testing or protection of a computer system.

3 Each Party may reserve the right not to apply paragraph 1 of this article, provided that the reservation does not concern the sale, distribution or otherwise making available of the items referred to in paragraph 1 a.ii of this article.

Country	Comment
Brunei Darusallam	? Sect 8
Cambodia	
Indonesia	Covered
Laos	
Malaysia	Covered
Myanmar	
Philippines	Covered
Singapore	
Thailand	Covered?
Vietnam	

Article 7 - Computer-related forgery

2 Substantive criminal law

➤ Establish as criminal offences under domestic law, when committed intentionally and without right, the input, alteration, deletion, or suppression of computer data, resulting in inauthentic data with the intent that it be considered or acted upon for legal purposes as if it were authentic, regardless whether or not the data is directly readable and intelligible. A Party may require an intent to defraud, or similar dishonest intent, before criminal liability attaches.

Country	Comment
Brunei Darusallam	?
Cambodia	
Indonesia	covered
Laos	
Malaysia	Covered?
Myanmar	
Philippines	Covered
Singapore	Covered?
Thailand	Covered?
Vietnam	Covered?

Article 8 - Computer-related fraud

2 Substantive criminal law

- Establish as criminal offences under domestic law, when committed intentionally and without right, the causing of a loss of property to another person by:
- a any input, alteration, deletion or suppression of computer data;
 - b any interference with the functioning of a computer system, with fraudulent or dishonest intent of procuring, without right, an economic benefit for oneself or for another person.

Country	Comment
Brunei Darussalam	Covered?
Cambodia	
Indonesia	covered
Laos	
Malaysia	Covered?
Myanmar	
Philippines	Covered
Singapore	Covered?
Thailand	?
Vietnam	Covered

Article 9 - Child pornography

2 Substantive criminal law

- 1 Establish as criminal offences when committed intentionally and without right, the following conduct:
- a producing child pornography for the purpose of its distribution through a computer system;
 - b offering or making available child pornography through a computer system
 - c distributing or transmitting child pornography through a computer system;
 - d procuring child pornography through a computer system for oneself or for another person;
 - e possessing child pornography in a computer system or on a computer-data storage medium.

Article 9 - Child pornography

2 Substantive criminal law

- 2 For the purpose of paragraph 1 above, the term "child pornography" shall include pornographic material that visually depicts:
- a minor engaged in sexually explicit conduct;
 - a person appearing to be a minor engaged in sexually explicit conduct;
 - realistic images representing a minor engaged in sexually explicit conduct.
- 3 For the purpose of paragraph 2 above, the term "minor" shall include all persons under 18 years of age. A Party may, however, require a lower age-limit, which shall be not less than 16 years.
- 4 Each Party may reserve the right not to apply, in whole or in part, paragraphs 1, sub-paragraphs d. and e, and 2, sub-paragraphs b. and c.

Country	Comment
Brunei Darusallam	? Porn gen
Cambodia	
Indonesia	? Porn gen
Laos	
Malaysia	Covered?
Myanmar	
Philippines	Covered
Singapore	?
Thailand	? Porn gen
Vietnam	Part covered?

Article 10 - Copyright and related rights

2 Substantive criminal law

- 1 Establish as criminal offences under its domestic law the infringement of copyright, as defined under the law of that Party, pursuant to the obligations it has undertaken under the Paris Act of 24 July 1971 revising the Bern Convention for the Protection of Literary and Artistic Works, the Agreement on Trade-Related Aspects of Intellectual Property Rights and the WIPO Copyright Treaty, with the exception of any moral rights conferred by such conventions, where such acts are committed wilfully, on a commercial scale and by means of a computer system.
- 2 Establish as criminal offences under its domestic law the infringement of related rights, as defined under the law of that Party, pursuant to the obligations it has undertaken under the International Convention for the Protection of Performers, Producers of Phonograms and Broadcasting Organisations (Rome Convention), the Agreement on Trade-Related Aspects of Intellectual Property Rights and the WIPO Performances and Phonograms Treaty, with the exception of any moral rights conferred by such conventions, where such acts are committed wilfully, on a commercial scale and by means of a computer system.

Country	Comment
Brunei Darusallam	Covered?
Cambodia	
Indonesia	Covered?
Laos	
Malaysia	Covered?
Myanmar	
Philippines	
Singapore	Covered?
Thailand	?
Vietnam	Covered?

3 Procedural Law

Legislation to provide for – as a minimum:

- Expedited preservation of stored computer data
- Expedited preservation and partial disclosure of traffic data
- Production order
- Search and seizure of stored computer data
- Real-time collection of traffic data
- Interception of content data
- Procedural safeguards

3 Procedural law

Article 15 - Conditions and safeguards

- 1 Each Party shall ensure that ... the powers and procedures provided for in this Section are **subject to conditions and safeguards provided for under its domestic law, which shall provide for the adequate protection of human rights and liberties**, including rights arising pursuant to obligations it has undertaken under the 1950 Council of Europe Convention for the Protection of Human Rights and Fundamental Freedoms, the 1966 United Nations International Covenant on Civil and Political Rights, and other applicable international human rights instruments, and which shall incorporate the **principle of proportionality**.
- 2 Such conditions and safeguards shall, as appropriate in view of the nature of the procedure or power concerned, **inter alia, include judicial or other independent supervision, grounds justifying application, and limitation of the scope and the duration of such power or procedure**.
- 3 To the extent that it is consistent with the public interest, in particular the sound administration of justice, each Party shall **consider the impact of the powers and procedures in this section upon the rights, responsibilities and legitimate interests of third parties**.

Article 16 of the Convention – Expedited preservation of stored computer data

3 Procedural law

- 1 Each Party shall adopt such legislative and other measures as may be necessary to enable its competent authorities to order or similarly obtain the expeditious preservation of specified computer data, including traffic data, that has been stored by means of a computer system, in particular where there are grounds to believe that the computer data is particularly vulnerable to loss or modification.
- 2 Where a Party gives effect to paragraph 1 above by means of an order to a person to preserve specified stored computer data in the person's possession or control, the Party shall adopt such legislative and other measures as may be necessary to oblige that person to preserve and maintain the integrity of that computer data for a period of time as long as necessary, up to a maximum of ninety days, to enable the competent authorities to seek its disclosure. A Party may provide for such an order to be subsequently renewed.
- 3 Each Party shall adopt such legislative and other measures as may be necessary to oblige the custodian or other person who is to preserve the computer data to keep confidential the undertaking of such procedures for the period of time provided for by its domestic law.

Country	Comment
Brunei Darusallam	
Cambodia	Retention foreseen in draft ecommerce act
Indonesia	Retention
Laos	Retention foreseen in draft ecommerce act
Malaysia	Preservation possible
Myanmar	
Philippines	Covered
Singapore	
Thailand	Retention of traffic data only
Vietnam	Traffic data under decree 90 for spam

Legislation on cybercrime

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Article 17 - Expedited preservation and partial disclosure of traffic data

- 1 Each Party shall adopt, in respect of traffic data that is to be preserved under Article 16, such legislative and other measures as may be necessary to:
- ensure that such expeditious preservation of traffic data is available regardless of whether one or more service providers were involved in the transmission of that communication; and
 - ensure the expeditious disclosure to the Party's competent authority, or a person designated by that authority, of a sufficient amount of traffic data to enable the Party to identify the service providers and the path through which the communication was transmitted

Country	Comment
Brunei Darusallam	
Cambodia	
Indonesia	
Laos	
Malaysia	General powers 263 cma and 51(1) cpc
Myanmar	
Philippines	
Singapore	General powers
Thailand	
Vietnam	

Legislation on cybercrime

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Article 18 - Production order

- 1 ...measures to empower competent authorities to order:
- a a person in its territory to submit specified computer data in that person's possession or control, which is stored in a computer system or a computer-data storage medium; and
 - b a service provider offering its services in the territory of the Party to submit subscriber information relating to such services in that service provider's possession or control.
- 3 For the purpose of this article, the term "subscriber information" means any information contained in the form of computer data or any other form that is held by a service provider, relating to subscribers of its services other than traffic or content data and by which can be established:
- a the type of communication service used, the technical provisions taken thereto and the period of service;
 - b the subscriber's identity, postal or geographic address, telephone and other access number, billing and payment information, available on the basis of the service agreement or arrangement;
 - c any other information on the site of the installation of communication equipment, available on the basis of the service agreement or arrangement.

Country	Comment
Brunei Darussalam	
Cambodia	
Indonesia	Covered
Laos	
Malaysia	Covered Have spec. Conditions for ISP for subscriinfo
Myanmar	
Philippines	Covered
Singapore	Covered? Have spec. Conditions for ISP for subscriinfo
Thailand	Covered
Vietnam	

3 Procedural law

Article 19 - Search and seizure of stored computer data

- 1 Each Party shall adopt such legislative and other measures as may be necessary to empower its competent authorities to search or similarly access:
- a a computer system or part of it and computer data stored therein; and
 - b a computer-data storage medium in which computer data may be stored in its territory.
- 2 Measures to ensure that where authorities search or similarly access a specific computer system or part of it, pursuant to paragraph 1.a, and have grounds to believe that the data sought is stored in another computer system or part of it in its territory, and such data is lawfully accessible from or available to the initial system, the authorities shall be able to expeditiously extend the search or similar accessing to the other system.

Article 19 - Search and seizure of stored computer data

3 Procedural law

3 Measures to empower competent authorities to **seize or similarly secure computer data accessed** according to paragraphs 1 or 2. These measures shall include the power to:

- a seize or similarly secure a computer system or part of it or a computer-data storage medium;
- b make and retain a copy of those computer data;
- c maintain the integrity of the relevant stored computer data;
- d render inaccessible or remove those computer data in the accessed computer system.

4 Measures to empower competent authorities to **order any person who has knowledge about the functioning of the computer system or measures applied to protect the computer data therein to provide, as is reasonable, the necessary information, to enable the undertaking of the measures referred to in paragraphs 1 and 2.**

Country	Comment
Brunei Darusallam	Part covered?
Cambodia	
Indonesia	Covered?
Laos	
Malaysia	Covered?
Myanmar	
Philippines	Covered
Singapore	Covered?
Thailand	Covered
Vietnam	

Legislation on cybercrime

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Article 20 - Real-time collection of traffic data

3 Procedural law

1 measures to empower competent authorities to:

a **collect or record** through the application of technical means on the territory of that Party, and

b **compel a service provider**, within its existing technical capability:

i **to collect or record** through the application of technical means on the territory of that Party; or

ii **to co-operate and assist the competent authority to collect or recording of, traffic data, in real-time**, associated with specified communications in its territory transmitted by means of a computer system.

2 Where a Party, due to the established principles of its legal system, cannot adopt the measures referred to in paragraph 1.a, adopt legislative and other measures as may be necessary to enable the real-time collection or recording of traffic data associated with specified communications transmitted in its territory, through the application of technical means on that territory.

3 measures to oblige a service provider to keep confidential the execution of any power provided for in this article and any other measures relating to it.

Country	Comment
Brunei Darusallam	
Cambodia	
Indonesia	Covered
Laos	
Malaysia	Covered
Myanmar	
Philippines	Covered
Singapore	
Thailand	?
Vietnam	

Legislation on cybercrime

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Article 21 - Interception of content data

3 Procedural law

- 1 Measures, in relation to a range of **serious offences** to be determined by domestic law, to empower its competent authorities to:
 - a **collect or record** through the application of technical means on the territory of that Party, and
 - b **compel a service provider**, within its existing technical capability:
 - i **to collect or record** through the application of technical means on the territory of that Party, or
 - ii **to co-operate and assist the competent authorities** in the recording of, **content data, in real-time, of specified communications** in its territory transmitted by means of a computer system.
- 2 Where a Party, due to the established principles of its legal system, cannot adopt the measures referred to in paragraph 1, it may instead adopt legislative and other measures as may be necessary to ensure the real-time collection or recording of content data of communications in its territory through the application of technical means on that territory.
- 3 Measures to **oblige a service provider to keep confidential** information, the execution of any power provided for in this article and any other measures relating to it.
- 4 The powers and procedures referred to in this article shall be subject to **Articles 14 and 15**.

Country	Comment
Brunei Darusallam	
Cambodia	
Indonesia	Covered
Laos	
Malaysia	Covered
Myanmar	
Philippines	Covered
Singapore	
Thailand	?
Vietnam	

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4 International Cooperation

Chapter III of the Convention - International cooperation

Section 1 – General principles

- Art 23 General principles on international cooperation
- Art 24 Principles related to extradition
- Art 25 Principles related to mutual legal assistance
- Art 26 Spontaneous information
- Art 27 MLA in the absence of applicable international instruments
- Art 28 Confidentiality and limitation on use

Country	Comment
Brunei Darusallam	Covered by MLA order 2004?
Cambodia	
Indonesia	Covered
Laos	
Malaysia	Covered
Myanmar	
Philippines	Covered
Singapore	Covered by MLA act?
Thailand	
Vietnam	Covered

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Chapter III - International cooperation 4 International cooperation
Section 2 – Specific provisions

Art 29 - Expedited preservation of stored computer data

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1 A Party may request another Party to order or otherwise obtain the expeditious preservation of data stored by means of a computer system, located within the territory of that other Party and in respect of which the requesting Party intends to submit a request for mutual assistance for the search or similar access, seizure or similar securing, or disclosure of the data.

2 A request for preservation made under paragraph 1 shall specify:
 a the authority seeking the preservation;
 b the offence that is the subject of a criminal investigation or proceedings and a brief summary of the related facts;
 c the stored computer data to be preserved and its relationship to the offence;
 d any available information identifying the custodian of the stored computer data or the location of the computer system;
 e the necessity of the preservation; and
 f that the Party intends to submit a request for mutual assistance for the search or similar access, seizure or similar securing, or disclosure of the stored computer data.

Country	Comment
Brunei Darusallam	
Cambodia	
Indonesia	
Laos	
Malaysia	
Myanmar	
Philippines	Covered
Singapore	
Thailand	
Vietnam	

Art 30 - Expedited disclosure of preserved computer data 4 International cooperation

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1 Where, in the course of the execution of a request made pursuant to Article 29 to preserve traffic data concerning a specific communication, the requested Party discovers that a service provider in another State was involved in the transmission of the communication, the requested Party shall expeditiously disclose to the requesting Party a sufficient amount of traffic data to identify that service provider and the path through which the communication was transmitted.

2 Disclosure of traffic data under paragraph 1 may only be withheld if:
 a the request concerns an offence which the requested Party considers a political offence or an offence connected with a political offence; or
 b the requested Party considers that execution of the request is likely to prejudice its sovereignty, security, *ordre public* or other essential interests.

Country	Comment
Brunei Darusallam	
Cambodia	
Indonesia	
Laos	
Malaysia	
Myanmar	
Philippines	Covered
Singapore	
Thailand	
Vietnam	

Art 31 - Mutual assistance regarding accessing stored computer data 4 International cooperation

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- 1 A Party may request another Party to search or similarly access, seize or similarly secure, and disclose data stored by means of a computer system located within the territory of the requested Party, including data that has been preserved pursuant to Article 29.
 - 2 The requested Party shall respond to the request through the application of international instruments, arrangements and laws referred to in Article 23, and in accordance with other relevant provisions of this chapter.
 - 3 The request shall be responded to on an expedited basis where:
 - a there are grounds to believe that relevant data is particularly vulnerable to loss or modification; or
 - b the instruments, arrangements and laws referred to in paragraph 2 otherwise provide for expedited co-operation.

Country	Comment
Brunei Darussalam	Covered by MLA order 2004?
Cambodia	
Indonesia	
Laos	
Malaysia	Covered
Myanmar	
Philippines	Covered
Singapore	Covered by MLA act?
Thailand	
Vietnam	

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Art 32 - Trans-border access to stored computer data (public/with consent) 4 International cooperation

A Party may, without the authorisation of another Party:

a access publicly available (open source) stored computer data, regardless of where the data is located geographically; or

b access or receive, through a computer system in its territory, stored computer data located in another Party, if the Party obtains the lawful and voluntary consent of the person who has the lawful authority to disclose the data to the Party through that computer system.

Country	Comment
Brunei Darussalam	
Cambodia	
Indonesia	
Laos	
Malaysia	
Myanmar	
Philippines	Covered
Singapore	
Thailand	
Vietnam	

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Art 33 - Mutual assistance in real-time collection of traffic data

4 International cooperation

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1 The Parties shall provide mutual assistance to each other in the real-time collection of traffic data associated with specified communications in their territory transmitted by means of a computer system. Subject to the provisions of paragraph 2, this assistance shall be governed by the conditions and procedures provided for under domestic law.

2 Each Party shall provide such assistance at least with respect to criminal offences for which real-time collection of traffic data would be available in a similar domestic case.

Country	Comment
Brunei	
Darusallam	
Cambodia	
Indonesia	
Laos	
Malaysia	Covered
Myanmar	
Philippines	Covered
Singapore	
Thailand	
Vietnam	

Art 34 - Mutual assistance regarding interception of content data

4 International cooperation

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The Parties shall provide mutual assistance to each other in the real-time collection or recording of content data of specified communications transmitted by means of a computer system to the extent permitted under their applicable treaties and domestic laws.

Country	Comment
Brunei	
Darusallam	
Cambodia	
Indonesia	
Laos	
Malaysia	Covered
Myanmar	
Philippines	Covered
Singapore	
Thailand	
Vietnam	

Art 35 - 24/7 network

4 International cooperation

1 Each Party shall designate a point of contact available on a twenty-four hour, seven-day-a-week basis, in order to ensure the provision of immediate assistance for the purpose of investigations or proceedings concerning criminal offences related to computer systems and data, or for the collection of evidence in electronic form of a criminal offence. Such assistance shall include facilitating, or, if permitted by its domestic law and practice, directly carrying out the following measures:

- a the provision of technical advice;
- b the preservation of data pursuant to Articles 29 and 30;
- c the collection of evidence, the provision of legal information, and locating of suspects.

2 a A Party's point of contact shall have the capacity to carry out communications with the point of contact of another Party on an expedited basis.

b If the point of contact designated by a Party is not part of that Party's authority or authorities responsible for international mutual assistance or extradition, the point of contact shall ensure that it is able to co-ordinate with such authority or authorities on an expedited basis.

3 Each Party shall ensure that trained and equipped personnel are available, in order to facilitate the operation of the network.

Country	Comment
Brunei	
Darusallam	
Cambodia	
Indonesia	Covered
Laos	
Malaysia	
Myanmar	
Philippines	Covered?
Singapore	
Thailand	
Vietnam	